

Message Text

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ORIGIN IO-02

INFO OCT-01 AF-02 ADP-00 /005 R

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DRAFTED BY: IO/ HDC: CJNEE

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P 231705 Z APR 73

FM SECSTATE WASHDC

TO AMEMBASSY LOME PRIORITY

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FOLLOWING SENT ACTION PORT LOUIS ALL DIPLOMATIC POSTS
EXCEPT ABU DHABI ACCRA ALGIERS BAGHDAD BAMAKO BELGRADE BERLIN
BRASILIA BRIDGETOWN BUCHAREST BUDAPEST BUENOS AIRES BUJUMBURA
CAIRO CARACAS CONAKRY DAR ES SALAAM EC BRUSSELS FREETOWN GABORONE
GEORGETOWN IAEA VIENNA KABUL KHARTOUM KUALA LUMPUR LAGOS LIMA
LOME LUSAKA MANAMA MBABANE MOGADISCIO MOSCOW NATO NEW DELHI
OECD PARIS PORT OF SPAIN PRAGUE PRETORIA QUITO RANGOON SANAA
SANTIAGO SOFIA TAIPEI TRIPOLI WARSAW SENT NICE INFO GENEVA
USUN APR 18

QUOTE

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E. O. 11652: N/ A

TAGS: WHO, PFOR, AORG, AFIN

SUBJECT; WORLD HEALTH ORGANIZATION: DIRECTOR GENERAL' S
PROPOSAL FOR 25 PERCENT CONTRIBUTION CEILING

SUMMARY:

DIRECTOR GENERAL OF THE WORLD HEALTH ORGANIZATION HAS
PROPOSED ADOPTION 25 PERCENT ASSESSMENT CEILING IN WHO.
ACTION POSTS REQUESTED VERIFY HOST GOVERNMENT WILL
INSTRUCT ITS WHA DELEGATION SUPPORT DG' S INITIATIVE.

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END SUMMARY.

1. DIRECTOR GENERAL OF WORLD HEALTH ORGANIZATION HAS

PROPOSED RESOLUTION FOR ADOPTION BY 26 TH WORLD HEALTH ASSEMBLY (MEETS GENEVA MAY 7-25) WHICH WOULD ESTABLISH IN WHO AS MATTER OF PRINCIPLE 25 PERCENT AS MAXIMUM CONTRIBUTION RATE FOR ANY ONE MEMBER COUNTRY. TEXT OF RESOLUTION (CONTAINED WHO DOCUMENT A26/28) QUOTED IN PARA 9. EMBASSY MAY AT ITS DISCRETION PROVIDE TEXT TO HOST GOVERNMENT IF IT NOT YET RECEIVED FROM WHO.

2. DG' S DRAFT RESOLUTION CONFORMS IN ALL MATERIAL RESPECTS WITH RESOLUTION ADOPTED BY 27 TH UN GENERAL ASSEMBLY. IT WOULD ESTABLISH 25 PERCENT MAXIMUM " AS MATTER OF PRINCIPLE" AND HAVE IT ACHIEVED " AS SOON AS PRACTICABLE" UTILIZING (A) PERCENTAGE ASSESSMENTS OF NEW MEMBERS AND (B) NORMAL INCREASES IN PERCENTAGE ASSESSMENTS OF MEMBERS RESULTING FROM INCREASES IN THEIR NATIONAL INCOMES. RESOLUTION FURTHER PROVIDES THAT PERCENTAGE ASSESSMENTS OF MEMBERS SHALL NOT IN ANY CASE BE INCREASED AS A CONSEQUENCE OF THE RESOLUTION. IN SUPPORT HIS PROPOSAL DIRECTOR GENERAL CITES UNGA BASIC DECISION THIS MATTER AND REPEATED DECISIONS OF WORLD HEALTH ASSEMBLY AIMED AT HARMONIZING WHO AND UN SCALES AT EARLIEST POSSIBLE TIME.

3. FYI - WE GRATIFIED DG' S PROPOSAL ON THIS ITEM, IN ABSENCE OF WHICH, US WOULD HAVE HAD TO TAKE SIMILAR INITIATIVE. WE HOPE THAT PRESTIGE OF DG' S SPONSORSHIP WILL ASSURE EASIER GOING FOR ADOPTION 25 PERCENT PRINCIPLE THAN WOULD OTHERWISE HAVE BEEN THE CASE. OUR APPROACH IS TO SUPPORT, AND SEEK THE SUPPORT OF OTHERS, FOR THE DIRECTOR GENERAL' S RPT DIRECTOR GENERAL' S PROPOSAL FOR 25 PERCENT CEILING, WHICH HAPPENS TO COINCIDE WITH OUR OWN POLICY. AT RECENT EXTRAORDINARY ASSEMBLY OF INTERNATIONAL CIVIL AVIATION ORGANIZATION (ICAO) WHICH ADOPTED, ON U. S. INITIATIVE, A PROPOSAL SIMILAR TO DG' S, WE FOUND IN OPEN VOTE LITTLE CHANGE IN POSITION ON ISSUE BY THOSE MEMBERS WHO VOTED IN SUPPORT 25 PERCENT CEILING AT UNGA (WE DID NOTE HOWEVER SIGNIFICANT SLIPPAGE IN INITIAL SECRET BALLOT). EXCEPT FOR BANGLADESH, SWITZERLAND, FRG, SOUTH VIETNAM,
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WESTERN SAMOA, MONACO, REPUBLIC OF KOREA (ALL OF WHOM MEMBERS OF WHO BUT NOT OF UN AT TIME VOTE THERE) AND KUWAIT (ABSENT AT TIME UN VOTE), HOST COUNTRIES OF ALL ADDRESSEES VOTED SUPPORT U. S. INITIATIVE AT 27 TH GENERAL ASSEMBLY TO ESTABLISH 25 PERCENT CEILING ON CONTRIBUTIONS IN UN. WE ARE SEEKING TO ASSURE SAME PATTERN OBTAINS AT WHA WITH RESPECT DG' S PROPOSAL. END FYI.

4. UNLESS SERIOUS OBJECTIONS PERCEIVED, DRAWING UPON FOREGOING TO EXTENT USEFUL ACTION ADDRESSEES REQUESTED

TO REVIEW DG' S PROPOSAL WITH APPROPRIATE OFFICIALS OF HOST GOVERNMENTS TO VERIFY THAT DG WILL HAVE SUPPORT OF THEIR DELEGATIONS AT WORLD HEALTH ASSEMBLY FOR ESTABLISHING SAME CEILING PRINCIPLE IN WHO AS THEY SUPPORTED FOR UN (EXCEPT THOSE NON- MEMBERS NOTED PARA 3 ABOVE). EMBASSIES SHOULD REPORT RESULTS TO DEPARTMENT, INFO USUN AND US MISSION GENEVA, AS SOON AS POSSIBLE, AND BY PRIORITY MESSAGE SHOULD DISCUSSIONS REVEAL LACK OF SUPPORT FOR DG' S PROPOSAL.

5. FOR DACCA, BERN, BONN, NICE, SAIGON, SEOUL, WELLINGTON (RE WESTERN SAMOA): AS PRECEDENT OF GENERAL ASSEMBLY VOTE DOES NOT APPLY WITH RESPECT YOUR HOST GOVERNMENTS, REQUEST YOU TAILOR PERSENTATION ACCORDINGLY IN SOLICITING SUPPORT DIRECTOR GENERAL' S PROPOSAL. NOTE: SWITZERLAND, FRG AND REPUBLIC OF KOREA VOTED SUPPORT ESTABLISHMENT 25 PERCENT CEILING IN ICAO. SOUTH VIETNAM, ALTHOUGH AN ICAO MEMBER; DID NOT ATTEND EXTRA-ORDINARY ASSEMBLY.

6. FOR A) WELLINGTON: IN ADDITION CONFIRMING GNZ' S POSITION, REQUEST YOU SOLICIT SUPPORT WESTERN SAMOA FOR DG' S PROPOSAL. (YOU MAY WISH NOTE FIJI VOTED FOR 25 PERCENT CEILING IN UNGA). B) AMCONSUL NICE REQUESTED SOLICIT MONACO SUPPORT. C) COLOMBO REQUESTED CONFIRM SUPPORT OF MALDIVES FOR DG' S PROPOSAL. EMBASSY MAY USE ITS DISCRETION AS TO WHETHER APPROACH GOC FOR SUPPORT (CEYLON ABSTAINED BOTH IN UNGA AND ICAO ON ISSUE), D) KUWAIT REQUESTED CONFIRM QATAR SUPPORT. WE LEAVE IT TO EMBASSY' S DISCRETION AS TO WHETHER APPROACH GOK ON DG' S PROPOSAL. KUWAIT ABSENTED ITSELF FROM UNGA VOTE ON 25 PERCENT (REPORTEDLY AS ASSIST TO U. S.) AS WELL AS ICAO LIMITED OFFICIAL USE LIMITED OFFICIAL USE

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VOTE.

7. ALL ADDRESSES: IN PROPOSED SCALE OF ASSESSMENTS FOR 1974 (DOCUMENTA26/18) U. S. SHARE IS SET AT 30.82 PERCENT. EVEN IF DG' S PROPOSAL ACTED ON FAVORABLY BY 26 TH WHA, SUFFICIENT PERCENTAGE POINTS FROM NEW MEMBER-SHIPS AND NORMAL ADJUSTMENTS BASED ON INCREASED NATIONAL INCOMES PROBABLY WILL NOT BE AVAILABLE TO BRING THIS DOWN TO 25 PERCENT FOR SEVERAL YEARS. FYI - SOME WHO MEMBERS MAY EXPRESS CONCERN ON THIS POINT BASED ON GENERAL KNOWLEDGE THAT RECENTLY ENACTED U. S. LEGISLATION LIMITS PAYMENT BY US AFTER DECEMBER 31,1973 TO 25 PERCENT OF ASSESSED BUDGETS OF UN, FAO, ROME CENTER, UNESCO AND WHO. WHILE WE WOULD HAVE WISHED TO SEE 25 PERCENT CEILING IMPLEMENTED IN WHO IN 1974, WE HAVE CONCLUDED THIS NOT POSSIBLE AND VIEW DG' S PROPOSAL AS BEST PRACTICAL ALTERNATIVE. END FYI. IN MEETING THIS

CONCERN EMBASSIES MAY OBSERVE THAT WHILE U. S. HOPEFUL
25 PERCENT CEILING WILL BE REACHED AS SOON AS PRACTICABLE,
WE RECOGNIZE THAT THIS LEVEL CANNOT BE ATTAINED IN 1974,
WITHOUT INCREASING THE ASSESSMENTS OF OTHER MEMBER
STATES. UNDER THESE CIRCUMSTANCES, OVERWHELMING
MAJORITY OF WHO MEMBERSHIP WOULD NOT SUPPORT REDUCTION OF
U. S. ASSESSMENT TO 25 PERCENT IMMEDIATELY, EVEN THOUGH
AS THINGS STAND THIS LEAVES PROBLEM OF SHORTFALL BETWEEN
U. S. ASSESSMENT FOR 1974 AND FUNDS WHICH WILL BE MADE
AVAILABLE TO USG TO PAY ASSESSMENT. DEPT BELIEVES
FAVORABLE DECISION BY WORLD HEALTH ASSEMBLY NOW ON THE
PRINCIPLE OF A 25 PERCENT ASSESSMENT CEILING SHOULD ENABLE
USG TO APPROACH IMPLICATIONS FOR 1974 IN MORE POSITIVE
WAY THAN OTHERWISE WOULD BE POSSIBLE. U. S. WILL VOTE FOR
DG' S PROPOSAL FOR A 25 PERCENT ASSESSMENT CEILING AND IF
IT IS ADOPTED BY WHA, U. S. WILL ABSTAIN ON PROPOSED 1974
SCALE OF ASSESSMENTS.

8. FYI - DG' S DRAFT RESOLUTION ALSO PROVIDES (IN OP
PARA 3) THAT MINIMUM ASSESSMENT IN WHO SCALE CONFORM TO
THAT ESTABLISHED IN FUTURE UN SCALES. IN ACCORDANCE UNGA
DECISION, 1974 UN SCALE, TO BE APPROVED AFTER WHA
SESSION, WILL ESTABLISH NEW MINIMUM ASSESSMENT OF 0.02
PERCENT. IF DG' S PROPOSAL ADOPTED AND ESTABLISHED
PROCEDURE FOLLOWED, THIS CHANGE WOULD BE FIRST REFLECTED
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IN WHO' S 1975 SCALE OF ASSESSMENT. COUNTRIES ELIGIBLE
FOR NEW MINIMUM LEVEL MAY RAISE POSSIBILITY OF USING
PERCENTAGE POINTS FROM NEW MEMBERS TO ACHIEVE THIS
CHANGE IN WHO' S 1974 SCALE, BALANCE REMAINING TO BE USED
TOWARD BRINGING U. S. CONTRIBUTION DOWN TO 25 PERCENT.
(EAST GERMANY' S EXPECTED ADMISSION TO WHO DURING 26 TH
WHA COULD PROVIDE APPROXIMATELY 2.0 PERCENT FOR SUCH
PURPOSES). REALISTICALLY, U. S. COULD NOT SUCCEED IN
BLOCKING SUCH A PROPOSAL IF IT SHOULD BE MADE. WE OF
COURSE HOPE THIS DOES NOT OCCUR. END FYI.

9. FOR GENEVA; RE YOUR 1635(NOTAL); IN BOTH ICAO AND
UN SOVIETS MOUNTED MAJOR EFFORTS TO DEFEAT 25 PERCENT
CONTRIBUTION CEILING RESOLUTIONS AND WE MUCH ANTICIPATE
SAME CONDUCT AT WHO. AS MINIMUM WE WOULD EXPECT THEM
PUSH TO HAVE DG' S RESOLUTION CONSIDERED IMPORTANT
QUESTION THUS REQUIRING TWO- THIRDS MAJORITY VOTE.

10. TEXT OF DG' S PROPOSED RESOLUTION FOLLOWS: BEGIN
TEXT.

THE TWENTY- SIXTH WORLD HEALTH ASSEMBLY,

HAVING CONSIDERED RESOLUTION 2961 (XXVII) ON THE SCALE OF

ASSESSMENT FOR THE APPORTIONMENT OF THE EXPENSES OF THE
UNITED NATIONS ADOPTED BY THE GENERAL ASSEMBLY AT ITS
TWENTY- SEVENTH SESSION AND THE REPORT OF THE DIRECTOR
GENERAL THEREON;

RECALLING RESOLUTION WHA8.5 AND 24.12 ADOPTED BY THE
EIGHTH AND TWENTY- FOURTH WORLD HEALTH ASSEMBLIES
RESPECTIVELY;

RECALLING FURTHER RESOLUTION 2474 (XXIII) ADOPTED BY
THE GENERAL ASSEMBLY OF THE UNITED NATIONS AT ITS
TWENTY- THIRD SESSION; AND

BELIEVING THAT THE SCALE OF ASSESSMENT IN WHO SHOULD
FOLLOW AS CLOSELY AS POSSIBLE THAT OF THE UNITED NATIONS,
DUE ACCOUNT BEING TAKEN OF THE PRINCIPLES LAID DOWN IN
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